HOME Program Overview

The Home Investment Partnership Act (HOME) was created by Title II of the National Affordable Housing Act of 1990. HOME is a federally funded, block grant program for housing. The HOME Program has great flexibility and can be used to fund many types of housing activities: first time homebuyer and homeowner rehabilitation; rental housing production and rehabilitation; and tenant-based rental assistance. In Vermont, statewide HOME funds can be used for acquisition and rehabilitation of multi-family rental housing, and new construction of multi-family rental housing where there is a documented need.

State of Vermont Annual Allocation

The Agency of Commerce and Community Development (ACCD) is the State recipient of HOME funds. The Vermont Legislature has designated the Vermont Housing and Conservation Board (VHCB) to administer the HOME program statewide. The City of Burlington is the only community in Vermont that qualifies for its own funding. Under the formula allocation for states, Vermont receives the minimum State allocation of funds each year due to its small population. In recent years, this funding has been approximately $3,000,000 annually, of which about $2,550,000 is available for project funding.

VHCB administers the HOME Program in accordance with the priorities established in the State of Vermont's Consolidated Plan which focuses on rehabilitating existing housing, creating new units of housing where there is a demonstrated need, and serving the very lowest income Vermonters and those with special needs.

Threshold Criteria under State's Consolidated Plan

The following criteria must exist in any application to be considered for a commitment of HOME funds:

- Project must be perpetually affordable

At least one of the following Consolidated Plan priorities for affordable housing must be included:

- Increase the supply and quality of affordable housing
- Decrease the number experiencing homelessness
- Strengthen communities and improve quality of life

Preference shall be given to projects located in the State's Designated Downtowns, Village Centers, neighborhood development areas and other areas that are consistent with the state's historic settlement pattern and "Smart Growth".

Consolidated Plan Affordable Housing Priorities

On a comparative basis, applications that have met the threshold criteria described above will be initially evaluated and ranked according to how many of the following Consolidated Plan Affordable Housing Priorities are addressed in each application:
- House lower income families and individuals, with special preference to projects housing extremely low income families and individuals at or below 30% of area median income.
- Increase the supply of affordable rental housing through the acquisition and/or rehabilitation of existing units especially in communities where there are tight housing markets, very low vacancy rates or there is a high incidence of distressed housing.
- Increase the supply of affordable rental housing through the construction of new units especially in communities where there are tight housing markets, very low vacancy rates or there is a high incidence of distressed housing.
- Promote mixed income developments to create integrated communities.
- Promote the development of new rental housing designed and built to a level of energy efficiency that meets or exceeds the levels required to qualify for the Energy Star label.
- Preserve existing affordable housing projects in a manner consistent with prudent investment criteria.
- Redevelop existing properties with consideration given for projects that leverage other resources specific to the preservation of historic structures.
- Redevelop foreclosed properties for affordable rental housing.
- Provide accessible or adaptable housing for persons with disabilities.
- Provide service enriched housing serving persons with disabilities.
- Produce affordable senior rental units in regions where a market analysis identifies a shortage of elderly housing affordable to lower income seniors.
- Provide service enriched housing that allows seniors the opportunity to age in place.
- Locate affordable rental housing in close proximity to public transportation services with access to employment centers, services, recreational opportunities, and schools.
- Identify and remove barriers to increasing the supply of rental housing.
- Support the network of scattered site housing rehabilitation programs.

Minimum HOME Affordability Period
Throughout the affordability period income must be verified annually, utility allowances must be verified annually, rents must be reviewed annually, and on-site inspections must be conducted every 1 to 3 years.

<table>
<thead>
<tr>
<th>Per Unit HOME $</th>
<th>Minimum Affordability Period</th>
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<tbody>
<tr>
<td>&lt;$15,000</td>
<td>5 years</td>
</tr>
<tr>
<td>$15,000-$40,000</td>
<td>10 years</td>
</tr>
<tr>
<td>&gt;40,000</td>
<td>15 years</td>
</tr>
<tr>
<td>New Construction</td>
<td>20 years</td>
</tr>
</tbody>
</table>

Maximum HOME Contribution per Unit

<table>
<thead>
<tr>
<th>0BR</th>
<th>1BR</th>
<th>2BR</th>
<th>3BR</th>
<th>4BR</th>
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</thead>
<tbody>
<tr>
<td>$65,000</td>
<td>$75,000</td>
<td>$90,000</td>
<td>$115,000</td>
<td>$125,000</td>
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</table>
HUD Income Requirements for Rental Housing
⇒ Incomes are restricted throughout the HOME Affordability Period
⇒ Multi-family Rental Housing
  • Not all of the units in a building must be HOME assisted
  • Home units can float in some circumstances and with VHCB approval
  • Households must have income ≤60% of median income
  • In projects with 5 or more HOME units, 20% of units must be occupied by families with incomes ≤50% of median

HUD Rent Affordability Requirements for Multi-family Rental Housing
HOME rents are restricted throughout the HOME Affordability Period and are limited to the lessor of HUD’s Fair Market Rent or the High HOME rent. Projects with 5 or more HOME units are required to charge rents in 20% of the units that are the lessor of HUD FMR or the Low HOME rent. Rents are reduced if tenant pays for utilities. HOME rent restrictions do not apply to units with federal or state project-based assistance if the household income is below 50% of median income. The High HOME rent is 30% of adjusted income for households at 65% of median income. The Low HOME rent is 30% of adjusted income for households at 50% of median income. HUD publishes new HOME income limits annually.

Other HUD Requirements for Multi-family Rental Housing
⇒ Tenant's income must be verified annually;  
⇒ Units must be inspected for HUD Uniform Physical Condition Standards (UPCS) compliance every three years. Projects that have deficiencies noted during inspection will be on an annual inspection cycle until an inspection has no deficiencies.
⇒ Rents are reviewed and may be adjusted annually based on HUD Median Income (HUD publishes High and Low HOME rents annually);
⇒ Utility allowances are reviewed annually. Projects closing after August 2013 must use a HUD-approved method to determine the utility allowance.

Income Verification
⇒ At the time of application;
⇒ Annually throughout the HOME affordability period;
⇒ Upon initial verification and every five years after initial occupancy, third party documentation must be provided (years 6, 12, 18); for employment income documentation, at least 2 months of pay stubs or other wage statements must be provided
⇒ If household income increases to >80% median, rent becomes 30% of adjusted monthly income (does not apply to LIHTC projects).

Housing Standards
Multi-family rental housing
⇒ Meet all applicable local codes, rehab. standards, ordinances, zoning ordinances
⇒ Meet model International Building Code (IBC) as enforced by Labor & Industry
⇒ Covered by HUD’s Lead-Based Paint regulations
⇒ Must meet accessibility requirements
  • 504 Rehabilitation Act
  • Fair Housing Act
  • VT Accessibility rules

Other Federal Rules and Laws That Apply to HOME Program
⇒ Uniform Relocation Act (URA)
⇒ Barney Frank Amendment (Section 104(d))
⇒ Davis Bacon (≥12 HOME assisted rental units)
⇒ Environmental Review
⇒ Equal Opportunity in Housing, Fair Housing Act, Title VI Civil Rights Act, Age Discrimination Act, 504 Rehabilitation Act, and Equal Employment Opportunity Act, Americans with Disabilities Act
⇒ Section 3 (economic opportunities for low income residents and businesses)
⇒ Outreach to Women and Minority Owned Businesses (WBE/MBE)
⇒ Affirmative Marketing
⇒ Debarment and Suspension
⇒ Site and Neighborhood Standards at 24 CFR 983.6(b) (for new construction only)

Developer Eligibility
Any individual or organization willing to agree to perpetual affordability and willing to meet priorities of Consolidated Plan and requirements of HOME program

CHDOs
Nationally, the HOME program is viewed as a means to encourage the development and expand the capacity of non-profit community-based housing development organizations (CHDOs). Fifteen percent of each fiscal year allocation of HOME funds must be set-aside for projects developed by CHDOs. Up to 5% of the statewide total may be reserved for organizational grants for CHDOs. To be a CHDO, non-profit organizations must meet the following criteria:

⇒ Developer, sponsor, owner of HOME assisted housing that has effective management control of project
⇒ Legal status
  • organized under state law
  • 501(c)(3)
  • Purpose in By-laws, Articles of Incorporation, etc. "provision of decent, affordable housing to lower income households"
⇒ Clearly defined geographic service area
Organizational Structure

- 1/3 governing board:
  a) residents of low income neighborhood or
  b) other low income resident of community (in this case need to check person's income to verify) or
  c) elected representative of a low income neighborhood organization
- not more than 1/3 board appointed by government or be public officials
- have formal process for input and advice by low-income, program beneficiaries

Capacity

- Financial accountability standards conform to 2 CFR Chapter I, Chapter II, Part 200, Uniform Administrative Requirements
- experienced staff
- 1 year experience serving community where organization will be providing HOME assisted housing

Eligible Uses of HOME Funds (based on Vermont Con-Plan Priorities)

- Development hard costs - actual cost of construction or rehabilitating housing
- Demolition
- Utility connections
- Infrastructure improvements
- Site improvements
- Acquisition costs
- Related soft costs
  - Architectural, engineering, other professional services
  - Origination fees, title fees, recording fees, legal fees, appraisals, independent cost estimates, permits, impact fees, environmental review notices under 24CFR58, development fees
  - Affirmative marketing and fair housing information services
- Relocation costs
- In certain cases the following may be allowed (check with HOME staff):
  - Pay off construction loans or bridge financing loans
  - Refinancing of existing debt

Prohibited Uses of HOME Funds

- Soft costs unless paid to a 3rd party (although development fees are allowable)
- Shelters for the homeless
- Operating reserves or sinking funds
- Projects developed with Public Housing funds
- Projects that have received HOME funds previously (unless within one year of project completion) and are currently in an active HOME affordability period